

Message Text

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PAGE 01 STATE 219500
ORIGIN IO-14

INFO OCT-01 EUR-12 ISO-00 /027 R

66011

DRAFTED BY IO/UNP:RHARE
APPROVED BY IO:EMICHAL:EM
IO:GBHELMAN

-----013126 300317Z /62

P 292101Z AUG 78
FM SECSTATE WASHDC
INFO AMEMBASSY BONN PRIORITY 6838

C O N F I D E N T I A L STATE 219500

FOLLOWING REPEAT STOCKHOLM 3306 ACTION SECSTATE INFO BRUSSELS
COPENHAGEN DUBLIN THE HAGUE HELSINKI LONDON LUXEMBOURG USUN NY
OSLO PARIS ROME DATED AUG 26:

QTE: C O N F I D E N T I A L STOCKHOLM 3306

IO FOR HELMAN FROM PETREE

E.O. 11652: GDS
TAGS: PORG, UNGA, EEC, GW
SUBJECT: PEACEKEEPING: EC DECLARATION AND US PROPOSALS

REF: STATE 215089

SUMMARY: THREE OF FIVE NORDICS CONSULTED THUS FAR HAVE
WELCOMED OUR INTEREST IN STRENGTHENING UN PEACEKEEPING
CAPABILITIES, CONCUR THAT OUR CONCRETE SUGGESTIONS ARE THE
KIND OF INITIATIVE WE SHOULD PURSUE AND WISH TO WORK CLOSELY
WITH US IN IDENTIFYING TACTICAL PRIORITIES AND BUILDING
SUPPORT WITHIN THE UN. THEY ALL FIND THE EC-9 DRAFT
DECLARATION UNOBJECTIONABLE BUT TOO GENERAL TO MEET
OUR NEEDS AND OPPORTUNITIES FOR PROGRESS ON
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PEACEKEEPING THIS FALL. END SUMMARY

1. OFFICIAL-LEVEL COMMENTS RECEIVED IN THE FOREIGN
MINISTRIES IN COPENHAGEN, HELSINKI AND STOCKHOLM
HAVE BEEN UNIFORMLY POSITIVE ABOUT OUR
INDICATIONS OF ACTIVE INTEREST IN PEACEKEEPING THIS FALL
AND HAVE SHOWN EAGERNESS TO CONSULT AND COOPERATE TACTICALLY

IN LAUNCHING THE SPECIFIC IDEAS WE HAVE PUT FORWARD. IN A NICE WAY, THEY ALL SHOW A CERTAIN SMUGNESS THAT OUR INTEREST AND ACTION TARGETS HAVE LONG BEEN IN THEIR MINDS AND MOST OF THE INITIATIVES IN FACT HAVE BEEN IMPLEMENTED BY THE NORDICS IN THEIR VERY MATURE JOINT CONTINGENCY PLANNING EXERCISES. THEY WELCOME OUR MOVE, HOWEVER, AND ARE READY TO WORK WITH US.

2. ON THE EC-9 DRAFT DECLARATION, ALL ARE INFORMED BUT NONE HAVE HAD A CHANCE TO FORMULATE A CONSIDERED RESPONSE. THEIR PRELIMINARY REACTION, THOUGH, IS THAT THE DECLARATION DOES NOT GO FAR ENOUGH. WHILE THEY WOULD FIND IT UNOBJECTIONABLE, THEY BELIEVE WE MUST ATTEMPT TO ADD TO IT OR COORDINATE WITH IT AN EFFORT TO MOVE FORWARD WITH SOME OF THE CONCRETE PROCEDURAL AND MACHINERY REFORMS WE BOTH HAVE IDENTIFIED. THE SWEDES AUGUST 25 SAID THEY ANTICIPATE THAT DENMARK WILL BE BRINGING THE EC-9 DRAFT INTO NORDIC COUNCILS FOR DISCUSSION NEXT WEEK. ALTHOUGH THE DANES WERE CAREFUL TO NOTE THEIR DUAL IDENTITY WITH THE COMMUNITY AND THE NORDIC GROUP, INCIDENTALLY, THEY EXPRESSED AGREEMENT WITH THE IMPRESSION THAT THE EC-9 DRAFT FAILS TO MOVE US FORWARD VERY FAR.

3. NONE OF THE THREE HAD DEVELOPED CLEAR IDEAS OF HOW THE FRIENDLY NATIONS MIGHT ORGANIZE THEMSELVES FOR MORE
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THOROUGH CONSULTATIONS AND COORDINATION IN THE GA. THEY ARE SLIGHTLY CONCERNED THAT THE FAMILIAR RIGIDITIES OF THE NINE AND THEIR HEAD-START MAY POSE MINOR COMPLICATIONS IN COORDINATING A BROADER COMMUNITY OF PARTICIPANTS IN UN TACTICS--NOT TO MENTION POSSIBLE REQUIREMENTS FOR THE NINE TO ADJUST THE SHAPE OF THEIR PROPOSAL. THE DANES WERE LESS CONCERNED ABOUT THIS INTERFERENCE PROBLEM THAN THE SWEDES, FOR EXAMPLE, BUT THEY ACKNOWLEDGED THE NEED TO MOVE WITH SOME CARE IN THIS AREA.

4. THE SWEDES TOLD US THEIR PRIORITIES ARE (A) FINANCING, (B) STRENGTHENING THE SECRETARIAT (URQUHART'S STAFF, ETC.) AND (C) SPECIFIC AGREEMENT IN SOME FORM ON OUR IDEAS CONCERNING FORCE EARMARKING AND TRAINING. THEIR TACTICAL WORRIES, WHICH THEY HAVE NOT SORTED OUT YET, CENTER ON USING THE NAMIBIA OPERATION TO WORK AT THESE PRIORITY OBJECTIVITIES. THE STRONG AFRICAN INTEREST WE HAVE EARNED FOR THE NAMIBIA SETTLEMENT SEEMS TO THEM TO OFFER A UNIQUE OPPORTUNITY TO PRESS FORWARD AGAINST SOVIET RESISTANCE. THEY THINK IT IS POSSIBLE THAT CONCENTRATION ON PRACTICAL MEASURES MAY OFFER LESS DANGER OF SPARKING THE LONG-STANDING THEOLOGICAL CONFRONTATION THAN

GENERAL STATEMENTS LIKE THE EC-9 DRAFT. ALL OF THE NORDICS WILL HAVE A SHOTS AT THE SOVIETS IN PRE-UNGA BILATERALS IN SCANDINAVIA OVER THE NEXT WEEK OR TWO (TWO, POSSIBLY THREE SOVIET DIPLOMATS WILL BE WORKING NORDIC CIRCUIT IN ACCORDANCE WITH ANNUAL CUSTOMS). THEY ALL SAY THEY WILL WEIGH IN ON THE FINANCING PROBLEM, THOUGH THE FINNS MADE CLEAR THE LIMITS OF THEIR ABILITY TO PRESS THIS KIND OF A QUESTION WITH THE SOVIETS.

5. AT EACH STOP THE DISCUSSION HAS CONCLUDED WITH AGREEMENT THAT THE MINISTRIES WILL STUDY THE PROBLEM, CONSULT WITHIN THE NORDIC GROUP AND THEN GET BACK TO US WITH THEIR THOUGHTS ON OUR AGENDA THIS FALL, INCLUDING THE INTERRELATIONSHIP WITH THE EC-9. THEY ALL THINK
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PRELIMINARILY THAT THE MOST CONVENIENT LOCUS OF OUR ON-GOING CONSULTATIONS WOULD BE NEW YORK.

6. COPENHAGEN, HELSINKI AND STOCKHOLM WILL BE FILING MORE DETAILED RECORDS OF THE DISCUSSIONS IN THEIR COVERAGE OF THE TALKS OVERALL.
KENNEDY-MINOTT
UNQUOTE CHRISTOPHER

NOTE: ORIGINAL DIST: IO/EUR,POLI,ISO,TRSE,OMB,ACDA,

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NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: DECLARATIONS, INTERNATIONAL PEACEKEEPING FORCES, GOVERNMENT REACTIONS
Control Number: n/a
Copy: SINGLE
Draft Date: 29 aug 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978STATE219500
Document Source: CORE
Document Unique ID: 00
Drafter: RHARE
Enclosure: n/a
Executive Order: GS
Errors: N/A
Expiration:
Film Number: D780353-0597
Format: TEL
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780812/aaaaajnp.tel
Line Count: 146
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 19c7f759-c288-dd11-92da-001cc4696bcc
Office: ORIGIN IO
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 78 STATE 215089
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 20 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1585286
Secure: OPEN
Status: NATIVE
Subject: PEACEKEEPING: EC DECLARATION AND US PROPOSALS
TAGS: PORG, MOPS, GE, SW, US, XT, XZ, UNGA, EEC
To: BONN
Type: TE
vdkgvwkey: odbc://SAS/SAS.dbo.SAS_Docs/19c7f759-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014